AURORA POLICE PENSION FUND ACTUARIAL VALUATION AS OF JANUARY 1, 2023 STATUTORY MINIMUM REQUIRED CONTRIBUTION





March 6, 2024

Aurora Police Pension Fund Re: Actuarial Valuation Report for Statutory Minimum Required Contribution

Dear Board:

We are pleased to present to the Board this report of the annual actuarial valuation of the Aurora Police Pension Fund. The funding valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the appropriate funding requirements for the applicable plan year. Use of the results for other purposes may not be applicable and could produce significantly different results.

The valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflects laws and regulations issued to date pursuant to the provisions of Article 3, Illinois Pension Code, as well as applicable federal laws and regulations. In our opinion, the assumptions used in this valuation, as adopted by the Police Officers' Pension Investment Fund Board of Trustees, represent reasonable expectations of anticipated plan experience. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuation, we did not perform an analysis of the potential range of such future measurements.

The funding percentages and unfunded accrued liability as measured based on the actuarial value of assets will differ from similar measures based on the market value of assets. These measures, as provided, are appropriate for determining the adequacy of future contributions, but may not be appropriate for the purpose of settling a portion or all of its liabilities.

In conducting the valuation, we have relied on personnel information supplied by the local Board, asset information and financial reports prepared by the auditors for the Police Officers' Pension Investment Fund, plan design information as defined in Article 3 of the Illinois Pension Code, and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

In performing the analysis, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models to generate the costs. All internally developed models are reviewed as part of the process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions. The undersigned are familiar with the immediate and long-term aspects of pension valuations and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All of the sections of this report are considered an integral part of the actuarial opinions.

To our knowledge, no associate of Foster & Foster, Inc. working on valuations of the program has any direct financial interest or indirect material interest in the plan sponsor, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the Aurora Police Pension Fund. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

Respectfully submitted,

By:

Jason L. Franken, FSA, EA, MAAA Foster & Foster, Inc.

By:

Paul M. Baugher, FSA, EA, MAAA Foster & Foster, Inc.

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#### SUMMARY OF REPORT

The regular annual actuarial valuation of the Aurora Police Pension Fund, performed as of January 1, 2023, has been completed and the results are presented in this report. The contribution requirements are as follows:

Valuation Date	January 1, 2023
Total Statutory Contribution	23,182,488
Member Contributions (Est.)	(3,942,892)
Statutory Minimum Contribution	19,239,596
Phase In of 2022 Assumption Changes Impact	988,928
Statutory Minimum Required Contribution (after phase-in) <sup>1</sup>	20,228,524

<sup>1</sup> This calculation is determined in accordance with Section 3-125 of the Illinois Pension Code. This report should not be relied upon for purposes other than determining the current tax levy required under the Illinois Pension Code. The assumptions have been set based on expectations for all Article 3 funds in the State of Illinois. The actuarial methods are prescribed by the Illinois Pension Code and do not necessarily represent the approach recommended by either the actuary or the Police Officers' Pension Investment Fund.

### CHANGES SINCE PRIOR VALUATION

#### Plan Changes Since Prior Valuation

There were no plan changes since the prior valuation.

#### Actuarial Assumption/Method Changes Since Prior Valuation

The actuarial assumptions have been updated from the prior valuation based on an experience study performed for the Police Officers' Pension Investment Fund dated March 4, 2022 and adopted by the Board of Trustees on September 9, 2022.

There were no method changes since the prior valuation.

## SUMMARY OF PRINCIPAL VALUATION RESULTS

A. Participant data

B.

C.

Actives	303
Service Retirees	217
Beneficiaries	42
Disability Retirees	19
Terminated Vested Due Future Annuity	9
Terminated with Accumulated Contributions in Fund	<u>39</u>
Total	629
Total Annual Payroll	37,253,746
Annual Rate of Payments to:	
Service Retirees	20,541,154
Beneficiaries	2,296,009
Disability Retirees	1,137,086
Terminated Vested Due Future Annuity	497,341
Assets	
Actuarial Value (AVA)	310,851,034
Market Value (MVA)	282,516,016
Liabilities	
Present Value of Benefits (PVB)	
Actives	
Retirement Benefits	224,837,902
Death Benefits	2,307,148
Disability Benefits	17,590,599
Terminated Vested Benefits	12,329,205
Service Retirees	316,254,791
Beneficiaries	18,817,698
Disability Retirees	19,555,902
Terminated Vested Due Future Annuity	6,968,074
Terminated with Accumulated Contributions in Fund	<u>434,398</u>
Total	619,095,717

## SUMMARY OF PRINCIPAL VALUATION RESULTS

C. Liabilities (continued)

ActivesRetirement Benefits145,021,774Death Benefits1,302,460Disability Benefits10,144,065Terminated Vested Benefits7,540,878Service Retirees316,254,791Beneficiaries18,817,698Disability Retirees19,555,902Terminated Vested Due Future Annuity6,968,074Terminated vested Due Future Annuity6,968,074Terminated with Accumulated Contributions in Fund434,398Total526,040,040Normal Cost7,587,092Normal Cost (Retirement)7,587,092Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767,2929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,04020% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002Amortization Payment, Beginning of Year12,075,432	Accrued Liability (AL)	
Death Benefits1,302,460Disability Benefits10,144,065Terminated Vested Benefits7,540,878Service Retirees316,254,791Beneficiaries18,817,698Disability Retirees19,555,902Terminated Vested Due Future Annuity6,968,074Terminated with Accumulated Contributions in Fund $434,398$ Total526,040,040Normal Cost7,587,092Normal Cost (Retirement)7,587,092Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767.929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,04020% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Actives	
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Terminated Vested Benefits7,540,878Service Retirees316,254,791Beneficiaries18,817,698Disability Retirees19,555,902Terminated Vested Due Future Annuity6,968,074Terminated with Accumulated Contributions in Fund $434,398$ Total526,040,040Normal Cost7,587,092Normal Cost (Death)146,342Normal Cost (Death)146,342Normal Cost (Terminated Vested)767,929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment7526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Death Benefits	1,302,460
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Terminated with Accumulated Contributions in Fund434,398Total526,040,040Normal Cost7,587,092Normal Cost (Retirement)7,587,092Normal Cost (Death)146,342Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767,929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,040Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Disability Retirees	19,555,902
Total526,040,040Normal Cost7,587,092Normal Cost (Retirement)7,587,092Normal Cost (Death)146,342Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767,929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,040Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Terminated Vested Due Future Annuity	6,968,074
Normal Cost7,587,092Normal Cost (Retirement)146,342Normal Cost (Death)146,342Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767,929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,040Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Terminated with Accumulated Contributions in Fund	434,398
Normal Cost (Retirement)7,587,092Normal Cost (Death)146,342Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767,929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Total	526,040,040
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Normal Cost (Disability)940,811Normal Cost (Terminated Vested)767,929Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,040Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Normal Cost (Retirement)	7,587,092
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Total9,442,174Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,040Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Normal Cost (Disability)	940,811
Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)215,189,006Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Normal Cost (Terminated Vested)	<u>767,929</u>
Funded Ratio (AVA / AL)59.1%D. Amortization Payment526,040,040Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Total	9,442,174
D. Amortization PaymentTotal Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Unfunded Actuarial Accrued Liability (UAAL = AL - AVA)	215,189,006
Total Accrued Liability526,040,04090% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Funded Ratio (AVA / AL)	59.1%
90% Funded Ratio Target473,436,036Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	D. Amortization Payment	
Actuarial Value of Assets310,851,034Liabilities Subject to Amortization over 18 Years162,585,002	Total Accrued Liability	526,040,040
Liabilities Subject to Amortization over 18 Years 162,585,002	90% Funded Ratio Target	473,436,036
	Actuarial Value of Assets	310,851,034
Amortization Payment, Beginning of Year12,075,432	Liabilities Subject to Amortization over 18 Years	162,585,002
	Amortization Payment, Beginning of Year	12,075,432

#### SUMMARY OF PRINCIPAL VALUATION RESULTS

E. Statutory Minimum Required Contribution<sup>1</sup>

Normal Cost, Including Expense Load <sup>2</sup>	10,285,927
Payment Required to Amortize UAAL Over 18 Years <sup>2</sup>	12,896,561
Total Statutory Contribution	23,182,488
Expected Member Contributions <sup>2</sup>	(3,942,892)
Statutory Minimum Required Contribution (before phase in)	19,239,596
Phase In of 2022 Assumption Changes Impact	988,928
Statutory Minimum Required Contribution (after phase in) <sup>3</sup>	20,228,524

<sup>1</sup> This calculation is determined in accordance with Section 3-125 of the Illinois Pension Code. This report should not be relied upon for purposes other than determining the current tax levy required under the Illinois Pension Code. The assumptions have been set based on expectations for all Article 3 funds in the State of Illinois. The actuarial methods are prescribed by the Illinois Pension Code and do not necessarily represent the approach recommended by either the actuary or the Police Officers' Pension Investment Fund.

<sup>2</sup> Includes one year of interest.

<sup>3</sup> Under Public Act 101-0610, the impact of any assumption changes shall be implemented in equal annual amounts over the 3 year period beginning in the fiscal year of the pension fund in which such change first occurs.

	Payments for	Payments for	
es Paym	Current Non-Actives	Current Actives	Year Ending
00 <b>7</b> 4 995	24 200 800	694 606	2022
	24,200,899	684,696	2023 2024
	24,427,317	1,519,225	
	24,910,118	2,387,316	2025 2026
	25,393,584	3,380,023	
	25,853,889	4,523,888	2027
	26,241,560	5,672,258	2028
	26,582,031	6,809,428	2029
	26,876,260	8,110,907	2030
	27,212,356	9,456,787	2031
	27,427,952	10,819,492	2032
	27,602,065	12,340,623	2033
	27,801,859	13,910,843	2034
· · · · · · · · · · · · · · · · · · ·	27,895,774	15,446,275	2035
	28,031,852	17,043,010	2036
	28,058,614	18,666,883	2037
	27,993,022	20,276,703	2038
	27,935,312	21,876,205	2039
	27,756,284	23,393,091	2040
96 52,404	27,516,796	24,887,578	2041
08 53,609	27,215,708	26,393,844	2042
14 54,837	26,876,514	27,960,905	2043
20 55,975	26,451,920	29,523,272	2044
72 57,190	25,965,672	31,225,100	2045
58 58,402	25,418,258	32,984,599	2046
73 59,496	24,809,973	34,686,160	2047
60,547	24,141,029	36,406,217	2048
	23,411,575	38,269,271	2049
	22,621,762	40,028,910	2050
· · · · · · · · · · · · · · · · · · ·	21,771,631	41,682,174	2051
	20,861,599	43,187,337	2052
	19,892,565	44,625,161	2053
	18,867,101	45,971,534	2054
	17,789,277	47,106,836	2055
	16,664,698	48,037,357	2056
	15,500,943	48,787,353	2057
	14,307,518	49,360,871	2058
· · · · · · · · · · · · · · · · · · ·	13,095,667	49,771,453	2059
	11,878,538	50,019,796	2060
	10,671,030	50,100,901	2000
· · · ·	9,489,023	50,011,929	2001

### PROJECTION OF BENEFIT PAYMENTS <sup>1</sup>

<sup>1</sup> This illustrates the projection of future benefit payments for the population as it exists on the valuation date without consideration for future hires.

## ACTUARIAL ASSUMPTIONS AND METHODS

The assumptions shown below were adopted by the Board September 9, 2022 following a 2022 review of plan experience.

Interest Rate	6.80% per year compounded annually, net of investment related expenses.
Mortality Rate	<i>Active Lives:</i> PubS-2010 Employee mortality, unadjusted, with generational improvements with most recent projection scale (currently Scale MP-2021). 10% of active deaths are assumed to be in the line of duty.
	<i>Inactive Lives:</i> PubS-2010 Healthy Retiree mortality, adjusted by a factor of 1.150 for male retirees and unadjusted for female retirees, with generational improvements with most recent projection scale (currently Scale MP-2021).
	<i>Beneficiaries:</i> PubS-2010 Survivor mortality, unadjusted for male beneficiaries and adjusted by a factor of 1.150 for female beneficiaries, with generational improvements with most recent projection scale (currently Scale MP-2021).
	<i>Disabled Lives:</i> PubS-2010 Disabled mortality, adjusted by a factor of 1.080 for male disabled members and unadjusted for female disabled members, with generational improvements with most recent projection scale (currently Scale MP-2021).
	The mortality assumptions sufficiently accommodate anticipated future mortality improvements.
Retirement Age	See table at the end of this section.
Disability Rate	See table at the end of this section. 60% of the disabilities are assumed to be in the line of duty.
Termination Rate	See table at the end of this section.

Salary Increases

See table below.

	Salary	Scale
	Service	Rate
	0	11.00%
	1	9.50%
	2	8.00%
	3	7.50%
	4	7.00%
	5	6.00%
	6	5.00%
	7 - 11	4.00%
	12 - 29	3.75%
	30+	3.50%
Inflation	2.50%.	
Cost-of-Living Adjustment	<u>Tier 1</u> : 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of $1/12$ of 3.00% for each full month since benefit commencement upon reaching age 55.	
		5% per year after the later of attainment of age 60 or ersary of retirement.
Marital Status	80% of Me	embers are assumed to be married.
Spouse's Age	Males are a	assumed to be three years older than females.
Funding Method	Projected U	Jnit Credit Cost Method.
Actuarial Asset Method	Investment gains and losses are smoothed over a 5-year period. In the first year, 20% of the gain or loss is recognized. In the second year 40%, in the third year 60%, in the fourth year 80%, and in the fifth year 100% of the gain or loss is recognized. The actuarial investment gain or loss is defined as the actual return on investments minus the actuarial assumed investment return.	
Funding Policy Amortization Method	The UAAL is amortized according to a Level Percentage of Payroll method over a period ending in 2040. The initial amortization amount is 90% of the Accrued Liability less the Actuarial Value of Assets.	
Payroll Growth	3.00% per	year.
Administrative Expenses	Administra total norma	tive expenses will be estimated as 2% of the fund's all cost.

% Terr	ninating	% Becom	ing Disabled	% Re	etiring	% Re	tiring
During t	he Year	During	the Year	During the Y	Year (Tier 1)	During the Y	ear (Tier 2)
Service	Rate	Age	Rate	Age	Rate	Age	Rate
0	13.00%	20	0.000%	50 - 54	20%	50 - 54	5%
1	8.00%	25	0.029%	55 <b>- 6</b> 2	25%	55	40%
2	7.00%	30	0.133%	63	33%	56 - 62	25%
3	6.00%	35	0.247%	64	40%	63	33%
4	5.00%	40	0.399%	65 - 69	55%	64	40%
5	4.50%	45	0.561%	70+	100%	65 - 69	55%
6	4.00%	50	0.675%			70+	100%
7	3.50%	55	0.855%				
8	3.00%	60	1.093%				
9	2.50%						
10	2.25%						
11	2.00%						
12	1.75%						
13	1.50%						
14+	1.25%						

# Decrement Tables

#### GLOSSARY

<u>Total Annual Payroll</u> is the projected annual rate of pay for the fiscal year following the valuation date of all covered members.

<u>Present Value of Benefits</u> is the single sum value on the valuation date of all future benefits to be paid to current Members, Retirees, Beneficiaries, Disability Retirees and Vested Terminations.

<u>Accrued Actuarial Liability</u> is determined according to the plan's actuarial cost method. This amount represents the portion of the anticipated future benefits allocated to years prior to the valuation date.

Normal (Current Year's) Cost is the current year's cost for benefits yet to be funded.

<u>Market Value of Assets</u> is the fair market value of plan assets as of the valuation date. This amount may be adjusted to produce an Actuarial Value of Assets for plan funding purposes.

<u>Actuarial Value of Assets</u> is the asset value used in the valuation to determine contribution requirements. It represents the plan's Market Value of Assets, with adjustments according to the Actuarial Asset Method. These adjustments produce a "smoothed" value that is likely to be less volatile from year to year than the Market Value of Assets.

<u>Unfunded Accrued Liability</u> is the excess of the Accrued Actuarial Liability over the Actuarial Value of Assets.

<u>Statutory Minimum Required Contribution</u> is equal to the Normal Cost plus an amount sufficient to amortize the Unfunded Accrued Liability to achieve a 90% funding target by 2040. The required amount is adjusted for interest to year-end.

<u>Projected Unit Credit Actuarial Cost Method</u> (Level Percent of Compensation) is the method used to determine statutory minimum required contributions under the Plan. The use of this method involves the systematic funding of the Normal Cost (described above) and the Unfunded Accrued (Past Service) Liability. The actuarial accrued liability is the present value of accrued benefits, utilizing projected salary for active Plan Participants.

#### DISCUSSION OF RISK

Actuarial Standard of Practice No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined under various assumption scenarios. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. It is possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss is amortized over a period of time determined by the plan's amortization method. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's contribution requirements associated with plan experience. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization payment could potentially grow to an unmanageable level.

- <u>Investment Return</u>: When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, contribution amounts can vary in the future.
- <u>Salary Increases</u>: When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- <u>Payroll Growth</u>: The plan's payroll growth assumption causes a predictable annual increase in the plan's amortization payment in order to produce an amortization payment that remains constant as a percentage of payroll if all assumptions are realized. If payroll does not increase according to the plan's payroll growth assumption, the plan's amortization payment can increase significantly as a percentage of payroll even if all assumptions other than the payroll growth assumption are realized.
- <u>Demographic Assumptions</u>: Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g. the participant retires) the liability is adjusted to reflect the known outcome. This adjustment produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.

• <u>Contribution Risk</u>: This risk results from the potential that actual employer contributions may deviate from actuarially determined contributions. Contribution deficits, particularly large deficits and those that occur repeatedly, increase future contribution requirements and put the plan at risk for not being able to pay plan benefits when due.

#### Impact of Plan Maturity on Risk

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan. For example, plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. Similarly, mature plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

#### Metrics to Help Assess Risk

Below are descriptions of some metrics that can be used to help assess risk. To assist with determining the maturity of the plan, we have provided some relevant metrics in the table at the end of this section provides these metrics for the fund.

- <u>Support Ratio</u>: The support ratio is determined as the ratio of active to inactive members. This metric speaks to the maturity of the plan, with a low ratio indicating a more mature plan.
- <u>Asset Volatility Ratio</u>: The asset volatility ratio is determined as the ratio of the Market Value of Assets to Total Payroll. It is a measure of the impact of investment volatility on employer contributions which are paid as a percentage of payroll. Although Market Value of Asset growth that exceeds payroll growth may contribute to the financial stability of the plan, the amortization of changes in these higher asset values have a greater impact on contribution volatility as this ratio increases.
- <u>Accrued Liability (AL) Ratio</u>: The accrued liability ratio is the proportion of Total Accrued Liability attributable to inactive members. A higher ratio indicates a more mature plan. Mature plans will see increased risk since losses due to lower than expected investment returns or demographic factors will need to be made up for over a shorter time horizon than would be needed for a less mature plan.

- <u>Funded Ratio:</u> The funded ratio is determined as the ratio of the Actuarial Value of Assets to the Total Accrued Liability. This ratio generally reflects the financial health of the plan but should not be considered in isolation since it is very sensitive to changes in actuarial methods and assumptions.
- <u>Net Cash Flow Ratio</u>: The net cash flow ratio is determined as the ratio of the Net Cash Flow (contributions minus benefit payments and administrative expenses) to the Market Value of Assets. Mature plans paying substantial retirement benefits resulting in small positive or negative cash flows may be more sensitive to near term investment volatility.

It is important to note that the actuary has identified the risks above as the most significant risks based on the characteristics of the plan and the nature of the project, however, it is not an exhaustive list of potential risks that could be considered. Additional advanced modeling, as well as the identification of additional risks may be helpful in some situations.

## **RISK METRICS**

# Support Ratio

Total Actives	303
Total Inactives	326
Actives / Inactives	92.9%
Asset Volatility Ratio	
Market Value of Assets (MVA)	282,516,016
Total Annual Payroll	37,253,746
MVA / Total Annual Payroll	758.4%
Accrued Liability (AL) Ratio	
Inactive Accrued Liability	362,030,863
Total Accrued Liability	526,040,040
Inactive AL / Total AL	68.8%
Funded Ratio	
Actuarial Value of Assets (AVA)	310,851,034
Total Accrued Liability	526,040,040
AVA / Total Accrued Liability	59.1%
Net Cash Flow Ratio	
Net Cash Flow <sup>1</sup>	1,242,049
Market Value of Assets (MVA)	282,516,016
Ratio	0.4%

<sup>1</sup> Determined as total contributions minus benefit payments and administrative expenses.

### ASSETS

## Changes in Market Value of Assets

Market Value of Assets as of December 31, 2021	316,957,528
Benefit payments during fiscal year 2022	(22,896,625)
Administrative expense during fiscal year 2022	(201,168)
Total contributions during fiscal year 2022	24,339,842
Contributions Less Benefit Payments & Administrative Expenses	1,242,049
Actual Net Investment Earnings	<u>(35,683,561)</u>
Market Value of Assets as of December 31, 2022	282,516,016

### Development of Investment Gain/Loss

Expected Investment Earnings <sup>1</sup>	20,642,606
Actual Net Investment Earnings	(35,683,561)
Actuarial Investment Gain/(Loss)	(56,326,167)

<sup>1</sup> Expected Investment Earnings = 6.50% x (316,957,528 + 0.5 x 1,242,049)

Gains/(Losses) Not Yet Recognized					
Fiscal Year	Amounts Not Yet Recognized by Valuation Year				
Ending	Gain/(Loss)	2022	2023	2024	2025
2019	22,018,843	4,403,769	0	0	0
2020	11,606,781	4,642,712	2,321,356	0	0
2021	12,799,059	7,679,435	5,119,624	2,559,812	0
2022	(56,326,167)	(45,060,934)	<u>(33,795,700)</u>	(22,530,467)	<u>(11,265,233)</u>
Total		(28,335,018)	(26,354,720)	(19,970,655)	(11,265,233)

# Development of Actuarial Value of Assets

Market Value of Assets as of December 31, 2022	282,516,016
(Gains)/Losses Not Yet Recognized	<u>28,335,018</u>
Actuarial Value of Assets as of December 31, 2022	310,851,034

### SUMMARY OF CURRENT PLAN

Article 3 Pension Fund	The Plan is established and administered as prescribed by "Article 3. Police Pension Fund – Municipalities 500,000 and Under" of the Illinois Pension Code.		
Plan Administration	The Plan is a single employer defined benefit pension plan administered by a Board of Trustees comprised of:		
	<ul><li>a.) Two members appointed by the Municipality,</li><li>b.) Two active Members of the Police Department elected by the Membership, and</li><li>c.) One retired Member of the Police Department elected by the Membership.</li></ul>		
Credited Service	Complete years of service as a sworn police officer employed by the Municipality.		
Normal Retirement			
Date	Tier 1: Age 50 and 20 years of Credited Service.		
	Tier 2: Age 55 with 10 years of Credited Service.		
Benefit	<b>Tier 1:</b> 50% of annual salary attached to rank on last day of service plus 2.50% of annual salary for each year of service over 20 years, up to a maximum of 75% of salary. The minimum monthly benefit is \$1,000 per month.		
	<b>Tier 2</b> : 2.50% per year of service times the average salary for the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest prior to retirement times the number of years of service, up to a maximum of 75% of average salary. The minimum monthly benefit is \$1,000 per month.		
	For Tier 2 participants, the salary is capped at a rate of \$106,800 as of 2011, indexed annually at a rate of CPI-U, but not to exceed 3.00%.		
Form of Benefit	<b>Tier 1:</b> For married retirees, an annuity payable for the life of the Member; upon the death of the member, 100% of the Member's benefit payable to the spouse until death. For unmarried retirees, the normal form is a Single Life Annuity.		
	<b>Tier 2</b> : Same as above, but with 66 2/3% of benefit continued to spouse.		

# Early Retirement

	Date	Tier 1: Age 60 and 8 years of Credited Service.		
		Tier 2: Age 50 with 10 years of Credited Service.		
Benefit		Tier 1: Normal Retirement benefit with no minimum.		
		<b>Tier 2</b> : Normal Retirement benefit, reduced 6.00% each year before age 55, with no minimum benefit.		
	Form of Benefit	Same as Normal Retirement		
<u>Disabili</u>	ty Benefit			
	Eligibility	Total and permanent as determined by the Board of Trustees.		
	Benefit Amount	A maximum of:		
		<ul><li>a.) 65% of salary attached to the rank held by Member on last day of service, and;</li><li>b.) The monthly retirement pension that the Member is entitled to receive if he or she retired immediately.</li></ul>		
		For non-service connected disabilities, a benefit of 50% of salary attached to rank held by Member on last day of service.		
Cost-of-Living Adjustment		Tier 1:		
		Retirees: An annual increase equal to 3.00% per year after age		
		55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55.		
		55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon		

# Pre-Retirement Death Benefit

Service Incurred	100% of salary attached to rank held by Member on last day of service.		
Non-Service Incurred	A maximum of:		
	<ul><li>a.) 54% of salary attached to the rank held by Member on last day of service, and;</li><li>b.) The monthly retirement pension earned by the deceased Member at the time of death, regardless of whether death occurs before or after age 50.</li></ul>		
	For non-service deaths with less than 10 years of service, a refund of member contributions is provided.		
Vesting (Termination)			
Vesting Service Requirement	Tier 1: 8 years.		
	<b>Tier 2</b> : 10 years.		
Non-Vested Benefit	Refund of Member Contributions.		
Vested Benefit	Either the termination benefit, payable upon reaching age 60 (55 for Tier 2), provided contributions are not withdrawn, or a refund of member contributions. The termination benefit is 2.50% of annual salary held in the year prior to termination (4-year final average salary for Tier 2) times creditable service.		
<u>Contributions</u>			
Employee	9.91% of Salary.		
Municipality	Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability.		